# Wirtschaftswissenschaftliches Forum der FOM

# Band 43

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**Risk and Contract Management in Space Programs** 

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### PREFACE BY THE FDITOR

The private FOM University of Applied Sciences understands its educational mission as an addition to the German university landscape. With the creation of part-time study courses in economic sciences it allows employees to further their career opportunities whilst helping enterprises adapt to the challenges of demographic developments and increased qualification requirements.

Founded in 1991 on the initiative of industry associations, the FOM works closely with enterprises and business federations. With its present series of publications the FOM has taken another step towards the dovetailing of theory and practice. The series provides both lecturers and students with a forum to discuss empirical results, innovative concepts and well-founded analyses, whilst a wide publication of their academic work can be presented to the professional public. Some excellent PhD theses by FOM lecturers have also found their way into this series.

Our hearty thanks go out to Dipl.-Kfm. Bjørn Lillegraven and Prof. Dr. Marcus Helfrich who supervised Ekaterina Muromskaya Master of Business Administration thesis as first and second supervisor respectively.

Risk and Contract Management in Space Programs

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This paper looks at the specifics of risk and contract management for space industry considering international commercial programmes with particular respect to the contracts with the European Space Agency (ESA). ESA procurement practices and contracting approach were examined within the related regulatory framework focusing on the pricing practices with relation to the contract type. Core concept analysis of the risk management for ESA space programs included risk assessment methods, risk management process and related control measures during the contract execution as a part of the strategy to achieve profitability and overall program success.

By adding another facet with this series we hope to enrich the active and fertile dialogue between university and practice. As publishers we are glad to be able to pay tribute to prominent academic achievements with this edition.

Essen, February 2017

Prof. Dr. Burghard Hermeier

Prof. Dr. Thomas Heupel

Rector

Prorector for Research

### PREFACE BY THE SUPERVISOR

Permanently increasing competitive constraints and cost pressure attach increasing importance to risk management in companies. Furthermore, companies are legally obligated to introduce systems to manage risk in a systematic and process based manner.

Nevertheless, risk management plays an important role not only on company level. In particular, in projects a conscious and systematic approach to handle risk is indispensable since the impact of projects on the success of companies is rising.

External as well as internal projects increase in volume and become more complex. Steadily shortened product and innovation cycles and tightening customer requirements concerning technology and schedule are just some of the reasons.

Practice and experience, however, show that there is only marginal affinity to do more than the minimum legal requirements ask for. Instead of a proactive, systematic and process based management of risk nonsensical checklists are produced to pretend responsible and good governance. This is all the more surprising as the importance of risk management as an integral part of successful project management is emphasised in all the relevant literature. Often originating from the company culture also psychological factors seem to play a role: humans tend to repress risk rather than pin pointing them and who wants to play the great worrier or scaremonger if management urges to deliver a project without problems.

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Moreover, successful project management – in particular in external projects – does not start when the contract is signed: it already begins in the phase of project planning and tender preparation. Already at this stage a systematic risk management has to be implemented in order to identify, qualify and quantify risks and changes and develop the necessary measures to either mitigate or exploit them for the sake of the project. This is the only way to arrive at a realistic planning of cost and schedule as the basis for an entrepreneurial decision. Many risks also can be covered or mitigated in the project contract during the negotiation phase – but only if they are known upfront.

Ekaterina Muromskaya takes up this approach from our seminar in her master thesis. At the example of the probably most challenging project of European space industry, the navigation system Galileo, she analyses possibilities for industry to cover and at least mitigate project risks within the frame of the contractual conditions. She successfully works out the necessity that risk and contract management have to go hand in hand to optimize the results. For the interested reader, it is not rocket science to recognize that this approach is not at all specific for space industry but can be easily transferred to any project driven environment in other industries.

Munich, January 2017

Mag. Bjørn Lillegraven

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#### LIST OF ABBREVIATIONS

AC Actual Cost

AR Acceptance Review

ATV Automated Transport Vehicle

BAC Budget At Completion
CBS Cost Breakdown Structure
CCN Contract Change Note
CDR Critical Design Review

CP Ceiling Price

CPFF Cost-Plus Fixed Fee
CPIF Cost-Plus-Incentive Fee
CR Cost Reimbursement

CSDP Common Security and Defence Policy

DCP Development Cost Plan

DG Director General

EAC Estimated cost value At project Completion

EADS European Aeronautic Defence and Space Company

EC European Commission

ECP Engineering Change Proposal

ECSS European Cooperation for Space Standardization
EGNOS European Geostationary Navigation Overlay Service
ELDO European Launcher Development Organization
EMITS Electronic Mail Invitation to Tender System

EO Earth Observation

EPA Economic Price Adjustment ESA European Space Agency

ESA GCC General Clauses and Conditions for ESA Contracts

ESP European Space Policy

ESRO European Space Research Organization

EUMETSAT European Organization for the Exploitation of Meteorologi-

cal Satellites

EV Earned Value

FA Framework Agreement
FFP Firm Fixed Price
FP Fixed Price

FPE Fixed Price with Escalation

FPEPA Fixed Price Economic Price Adjustment

FPU Fixed unit price

FRR Flight Readiness Review
GCT General Conditions of Tender
GDP Gross Domestic Product

GMES Global Monitoring for Environment and Security

GNSS Global Navigation Satellite System

GPS Global Positioning System

GSM Global System for Mobile Communications

HRM Human Resource Management

HQ Head Quarters

HRSD High Resolution Satellite Data
ITM Integral Total Management
IPC Industrial Policy Committee
IPP Industrial Procurement Plan
IPR Intellectual Property Rights

ISIC International Standard Industrial Classification

ISS International Space Station

ITAR International Traffic in Arms Regulations

ITT Invitations-To-Tender MPP Milestone Payment Plan

MS Member States

OEM Original Equipment Manufacturer ORR Operational Readiness Review

PA Product Assurance

PDR Preliminary Design Review

PNT Positioning, Navigation and Timing

PPP Public Private Partnership

PRR Preliminary Requirements Review

PRS Public Regulated Service
RBS Risk Breakdown Structure
RFI Request for Information
RFQ Requests-For-Quotation
SCT Special Conditions of Tender

SME Small- and medium-sized Enterprises

SOW Scope Of Work

SRM Supplier Relationship Management

STEP Social Technical Economic Political environmental analy-

sis

TC Target Cost

TEB Tender Evaluation Board

TFEU Treaty on the Functioning of the European Union

TM Time and Material

TRL Technical Readiness Level WBS Work Breakdown Structure

WP Work Package

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